

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-16 EUR-25 EA-11 NEA-10 ISO-00

ACDA-19 CIAE-00 INR-10 L-03 NSAE-00 NSC-10 RSC-01

SCI-06 SCEM-02 SS-20 PM-07 H-03 DODE-00 PA-04 USIA-15

PRS-01 SPC-03 DRC-01 /192 W
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R 191459Z OCT 73

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 3552

INFO AEC GERMANTOWN

AMEMBASSY DJAKARTA

AMEMBASSY ISLAMABAD

AMEMBASSY TOKYO

AMEMBASSY BUENOS AIRES

AMEMBASSY BERN

USMISSION GENEVA

USINT CAIRO

AMEMBASSY KINSHASA

AMEMBASSY LAGOS

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EO 11652: N/A

TAG: PARM IAEA

SUBJ: DEVELOPMENTS REGARDING NPT RATIFICATION

1. FOLLOWING INFORMATION WITH RESPECT TO CURRENT ATTITUDE
OF COUNTRIES WHO HAVE NOT YET RATIFIED NPT CAME TO MISSION'S
ATTENTION DURING RECENT IAEA GENERAL CONFERENCE IN SEPTEMBER.

2. INDONESIA: DIRECTOR GENERAL EKLUND PAID OFFICIAL VISIT TO
INDONESIA AT THE BEGINNING OF SEPT. HE REPORTED TO US THAT
INDONESIAN FOREIGN MINISTER TOLD HIM INDONESIA DID NOT INTEND
TO MOVE AHEAD ON NPT RATIFICATION UNTIL IT RECEIVED MORE
"POSITIVE ASSURANCES" RE THE SUPPORT IT MIGHT RECEIVE FROM
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NUCLEAR WEAPON STATES IN THE EVENT OF NUCLEAR THREAT. THERE

WAS NO REFERENCE TO INDONESIA'S POSITION IN ITS GENERAL
CONFERENCE PLENARY SPEECH.

3. PAKISTAN: EKLUND ALSO STOPPED IN PAKISTAN AND FOR MIN
INFORMED HIM THAT PAKISTAN WAS NOT NOW RPT NOW CONSIDERING NPT
RATIFICATION IN VIEW OF POLITICAL CONDITIONS IN SUB-CONTINENT.
PAKISTAN'S APPROACH WAS TO PUSH FOR NUCLEAR FREE ZONE FOR SUB-
CONTINENT. MUNIR AHMAD KHAN, CHAIRMAN OF THE PAKISTANI ATOMIC
ENERGY COMMISSION, LATER CONFIRMED THIS POINT DIRECTLY TO
MISSION PERSONNEL. KHAN DID NOT RULE OUT THE POSSIBILITY OF
SUBSEQUENT PAKISTANI NPT RATIFICATION BUT INDICATED THAT GOP
POLICY WAS NOW FIRMLY COMMITTED TO PRESS FOR NFZ. HE ADMITTED
THAT THERE APPEARED TO BE NO LIKELIHOOD OF SUCCESS IN ACHIEVING
SUCH A ZONE, BUT THOUGHT THAT PAKISTAN WOULD RAISE POINT IN
EVERY POSSIBLE FORUM. IN PAKISTAN'S GC SPEECH, KHAN SAID:
"WHILE KEY TO GLOBAL SECURITY LIES IN HANDS OF SUPER POWERS,
NNWS AND PARTICULARLY SO-CALLED NEARNUCLEAR DEVELOPING COUNTRIES
CAN SET WORTHY EXAMPLE IN BUILDING WORLD PEACE. COUNTRIES IN
LATIN AMERICA THROUGH TREATY OF TALATELOLCO HAVE SET
PRECEDENT WHICH COULD WELL BE FOLLOWED IN OTHER AREAS TO KEEP
THEM FREE FROM NUCLEAR WEAPONS. IT WAS IN THIS SPIRIT THAT
PRESIDENT OF PAKISTAN AT INAUGURATION OF KARACHI NUCLEAR POWER
PLANT LAST NOVEMBER, PROPOSED ESTABLISHMENT OF NFZ IN SOUTH
ASIAN SUB-CONTINENT. WE BELIEVE SUCH AN AGREEMENT AMONG ALL
COUNTRIES CONCERNED COULD HELP PROVIDE GREATER SECURITY TO ONE-
FOURTH OF HUMAN RACE WHICH IS STRUGGLING FOR SHEER ECONOMIC
SURVIVAL AND NEEDS ALL MATERIAL RESOURCES TO OVERCOME ITS
DESPERATE POVERTY".

4. EGYPT: EGYPTIAN DELEGATION. DR. KAMAL EFFAT, DEPUTY DIR GEN,
ATOMIC ENERGY ESTABLISHMENT, TOLD US THAT HE SAW NO LIKLIHOOD
THAT EGYPT WOULD RATIFY NPT IN ABSENCE OF ISRAELI RATIFICATION,
EVEN THOUGH EGYPT HAS ALREADY SIGNED THE TREATY. AT SAME TIME,
HE URGED THAT NUCLEAR WEAPONS STATES PAY MORE ATTENTION TO ART
V OF THE NPT, TO PROVIDE PEACEFUL NUCLEAR EXPLOSIVE SERVICES
TO NON-NUCLEAR WEAPONS STATES. EGYPT MADE A DIRECT APPEAL FOR
PNE ASSISTANCE IN THE QUATTARA DEPRESSION CANAL PROJECT. IN
THE PLENARY SESSION, AMB GOHAR REFERRED TO THE NPT QUESTION AS
FOLLOWS: QUOTE: IN FIELD OF PEACEFUL APPLICATIONS OF NUCLEAR
EXPLOSIVES, EXPECTED ECONOMIC ADVANTAGES IN VARIETY OF FIELDS
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ARE ANTICIPATED IN MINING PROJECTS, NATURAL GAS AND PETROLEUM
RECOVERY, LARGE CIVIL ENGINEERING WORKS SUCH AS DIGGING CANALS,
DAMS AND HARBOURS. RIGHT OF NNWS TO DRAW MAXIMUM BENEFIT FROM
SUCH APPLICATIONS IS CLEARLY EMPHASIZED IN ART V OF NPT. IN
FACT, RATIFICATION BY MANY DEVELOPING COUNTRIES OF THAT TREATY
HAS BEEN COUPLED WITH PROMISES MADE BY NUCLEAR STATES OF GREAT
EXPECTED BENEFITS TO DEVELOPING NON-NUCLEAR STATES FROM MAJOR
PEACEFUL USES OF NUCLEAR ENERGY, SUCH AS NUCLEAR EXPLOSIVES

AND NUCLEAR POWER." UNQUOTE.

5. EFFAT CONTINUED:

QUOTE: MY DELEGATION NOTES THAT NPT, WHICH CAME INTO FORCE IN MARCH 1970, STILL HAS NOT FOUND ACCEPTANCE BY ALL COUNTRIES. WE BELIEVE THIS TREATY, WHICH IS ONE OF MAJOR AND IMPORTANT INSTRUMENTS OF PEACE AND WHICH COULD BE OF GREAT VALUE TO PROTECTION OF HUMANITY FROM DANGERS OF DESTRUCTIVE NUCLEAR WAR, SHOULD FIND ACCEPTANCE BY WIDE SPECTRUM OF NATIONS AND THUS FULFILL ITS NOBLE AIMS AND OBJECTIVES. ONE WOULD ASK WHY SUCH AN IMPORTANT TREATY HAS NOT REACHED UNIVERSALITY. WE BELIEVE ANSWER TO THAT QUESTION LIES MAINLY IN FACT OF EXISTENCE OF UNREST AND TENSION WHICH STILL PREVAIL IN CERTAIN AREAS OF WORLD AND WHICH CONSEQUENTLY LEADS TO RELUCTANCE OF MANY COUNTRIES OF THESE AREAS TO RATIFY OR EVEN SIGN TREATY. THIS SITUATION CREATED IN OUR OPINION A LOOPHOLE THAT LEADS TO NON-UNIVERSAL APPLICATION OF TREATY AND REALIZATION OF ITS NOBLE OBJECTIVES.

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

ACDA-19 CIAE-00 INR-10 L-03 NSAE-00 NSC-10 SCI-06

SCEM-02 SS-20 PM-07 H-03 DODE-00 PA-04 USIA-15 PRS-01

SPC-03 DRC-01 /192 W

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R 191459Z OCT 73

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 3553

INFO AEC GERMANTOWN

AMEMBASSY DJAKARTA

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THEREFORE, WE CONSIDER THAT WE SHOULD STRIVE TO ELIMINATE STATE OF UNREST AND TENSION STILL EXISTING IN CERTAIN AREAS OF WORLD. IT IS ROLE AND RESPONSIBILITY OF AGENCY TO ASSIST DEVELOPING COUNTRIES IN REALIZATION OF THEIR ASPIRATIONS. AGENCY, WHICH HAS BEEN CHARGED WITH TASK OF IMPLEMENTATION OF NPT IN CONNECTION WITH APPLICATION OF SAFEGUARDS, SHOULD NOT LIMIT ITS CONCERN TO THIS TASK BUT ENDEAVOR TO WIDEN SCOPE OF ITS ACTIVITIES TO COVER TASKS ENVISAGED IN ART V OF NPT. WITH RESPECT TO FIELD OF NUCLEAR EXPLOSIVES, AND THEIR PEACEFUL APPLICATION, IN SOVIET UNION THEY HAVE BEEN USED FOR MAKING CAVITIES IN ROCK SALT MINES FOR STORING OIL AND GAS, AND IN DIGGING CANALS, AND IN USA EXPLOSIONS HAVE BEEN USED TO STIMULATE PRODUCTION OF NATURAL GAS FROM SLIGHTLY PERMEABLE GAS-BEARING STRATA.

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THESE ARE PROMISING EXAMPLES FOR THE PEACEFUL APPLICATIONS OF NUCLEAR EXPLOSIVES." UNQUOTE.

6. JAPANESE DELEGATE (AMB FUJIYAMA) IN HIS GC SPEECH REPEATED CONDITIONS JAPAN HAD SAID AT TIME OF SIGNING NPT IT WISHED SEE FULFILLED BEFORE IT WOULD RATIFY, PARTICULARLY DETERMINATION "THAT JAPAN WOULD NOT BE SUBJECT TO DISADVANTAGEOUS TREATMENT AS COMPARED WITH OTHER STATES IN APPLICATION OF SAFEGUARDS, AS WELL AS TO PROGRESS ACHIEVED IN NUCLEAR DISARMAMENT AND PROBLEMS RELATING TO JAPAN'S SECURITY." HE MADE CLEAR THAT WHETHER JAPAN WOULD BE SUBJECT TO UNFAVORABLE TREATMENT WOULD DEPEND ON SATISFACTORY CONCLUSION OF "EXPLORATORY TALKS" PRESENTLY UNDER WAY ON IAEA-JAPAN SAFEGUARDS AGREEMENT PURSUANT NPT. QUOTE: IT IS VIEW OF MY GOVERNMENT, UNQ., FUJIYAMA TOLD GC, QUOTE: THAT CONCEPT AND SUBSTANCE OF EURATOM-IAEA AGREEMENT SHOULD EQUALLY BE APPLICABLE TO AGREEMENT WITH JAPAN, AND THAT RECOGNITION OF THIS POINT WILL BE VITAL TO SUCCESSFUL CONCLUSION OF JAPAN-IAEA SAFEGUARDS AGREEMENT UNQ., PURSUANT NPT. DEPT WILL NOTE THAT HELF CSFG# RECOGNITION OF POINT", WHICH DOES NOT NECESSARILY MEAN IDENTICAL AGREEMENTS. SEE IAEA VIENNA 8292.

7. SWISS DELEGATE, PROF CLAUDE ZANGGER, EMPHASIZED THAT PREAMBLE TO NPT "MADE PROVISION FOR INDISPENSABLE COROLLARY OF NUCLEAR DISARMAMENT. SWISS AUTHORITIES ARE THEREFORE CLOSELY FOLLOWING THE NEGOTIATIONS ON STRATEGIC ARMS LIMITATION, REDUCTION OF ARMED FORCES IN EUROPE, ETC. AUTHORITIES OF MY COUNTRY, REALIZING THAT PRACTICAL AND ECONOMIC CONSEQUENCES OF SAFEGUARDS PROVIDED FOR IN ART III OF THE TREATY ARE ACCEPTABLE TO SWISS ECONOMY AND CONSCIOUS OF PROGRESS MADE

TOWARDS WORLD-WIDE APPLICATION OF THE TREATY, ARE FOLLOWING CAREFULLY DEVELOPMENTS IN RATIFICATION PROCEDURES AND WILL START SUCH PROCEDURE THEMSELVES AT A SUITABLE TIME."

8. NIGERIAN DELEGATE, DR. J. OGUNLANA, PROVIDED GC'S ONLY DIRECT ATTACK ON NPT. IN GENERAL DEBATE SPEECH HE SAID "ONE MUST WONDER WHO IS BEING 'SAFEGUARDED.' THIS TREATY, WHICH HAS BEEN APTLY DUBBED 'DISARMING OF UNARMED,' CONTINUES TO BE ONE OF GREATEST IRONIES OF OUR TIME. LIP SERVICE PAID TO DISARM-AMENT IS CLEARLY REFLECTED IN NUCLEAR TESTS BEING PERFORMED BY PROPONENTS OF TREATY THEMSELVES. BLATANT LIP SERVICE MUST LIMITED OFFICIAL USE

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BE CONSIDERED CHRONIC INCURABLE DISEASE WHEN ONE CONSIDERS COLLABORATION BETWEEN PROPONENTS OF NPT AND NOTORIOUS SOUTH AFRICA."

9. ARGENTINE DELEGATE, MARIO BANCORA, ALSO POINTED OUT ALLEGED DEFECT IN TREATY BUT IN MUCH Milder TONE AND COUPLE IT WITH STRONG ENDORSEMENT OF PRINCIPLE OF SAFEGUARDS, AN UNUSUAL SENTIMENT IN THE ANTI-NPT CAMP. HE TOLD GC THAT ARGENTINA GIVES "ITS WHOLE-HEARTED SUPPORT TO AGENCY'S ACTIVITIES, ESPECIALLY THOSE CONCERNED WITH SAFEGUARDS. IN OUR VIEW, IT IS EXTREMELY IMPORTANT FOR SAFEGUARDS TO BE APPLIED EFFECTIVELY. IT IS ALSO NECESSARY FOR MODE OF APPLICATION TO BE SAME IN ALL CASES, AND IT IS REGRETABLE THAT SAFEGUARDS PROVIDED FOR UNDER NPT DO NOT FULLY APPLY TO THOSE STATES ALREADY POSSESSING NUCLEAR WEAPONS."

10. ZAIRE DELEGATE (PROF MALU WA KALENGA) MADE SIMILAR COMMENT, DESPITE FACT THAT, AS HE POINTED OUT, ZAIRE IS NPT PARTY. HE SAID OBJECTIVE OF NPT SAFEGUARDS IS FULLY DEFENSIBLE; "FOR PROGRAM OF THAT KIND TO HAVE ANY SENSE, HOWEVER, IT IS ESSENTIAL THAT ALL STATES POSSESSING OR HAVING CAPACITY TO MANUFACTURE NUCLEAR WEAPONS SHOULD HAVE RATIFIED NPT AND CON-CLUDED SAFEGUARDS AGREEMENTS WITH AGENCY. IN ACTUAL FACT, SOME AMONG MORE IMPORTANT COUNTRIES WERE NOT PARTIES ... AND WHAT WAS EVEN MORE SERIOUS, NONE OF MAJOR NUCLEAR P
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